

## Message Text

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21 11

ACTION IO-14

INFO OCT-01 ISO-00 DRC-01 CIAE-00 DODE-00 PM-07 H-03

INR-10 L-03 NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03

SS-20 ACDA-19 NSCE-00 SSO-00 USIE-00 AF-10 ARA-16

EA-11 EUR-25 NEA-10 USSS-00 INRE-00 CCO-00 OMB-01

AID-20 TRSE-00 /190 W

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O 250612Z OCT 73

FM USMISSION USUN NY

TO SECSTATE WASHDC IMMEDIATE 0472

C O N F I D E N T I A L USUN 4181

E.O. 11652: GDS

TAGS: XF UNSC PFOR

SUBJ: SC MIDDLE EAST RESOLUTION

1. THIS TELEGRAM DEALS ONLY WITH OP PARA 3 OF DRAFT NON-  
ALIGNED RES TABLED SC MORNING OCT 25.

2. AT FIRST GLANCE THIS PARA RAISES FOLLOWING SERIOUS QUESTIONS:

A) IT ESTABLISHES UN EMERGENCY FORCE BUT DOES NOT PROVIDE  
FOR ITS USE.

B) IT ESTABLISHES UNEF WHICH CONCEIVABLY COULD BE OPERATING  
PARALLEL TO ENLARGED UNTSO GROUP.

C) IT ESTABLISHES UNEF "UNDER AUTHORITY OF THE SECURITY  
COUNCIL" WHICH COULD BE INTERPRETED AS CONTRARY TO US  
VIEW OF PEACEKEEPING.

D) IS POTENTIAL REMINDER OF EVENTUAL WITHDRAWAL OF PREVIOUS  
UNEF IN 1967, WHICH HELPED PRECIPITATE 1967 WAR.

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2. HOWEVER, ALTHOUGH WORDS "TO SET UP" ARE UNFORTUNATE THE

PARA DOES NOT COMMIT SC TO SEND A UNEF TO MIDDLE EAST AND THAT DECISION REMAINS TO BE MADE. FURTHERMORE, USE OF THE WORD "AUTHORITY" RATHER THAN "CONTROL" LEAVES A CERTAIN AMOUNT OF AMBIGUITY ABOUT THE ROLE OF THE SC IN OPERATIONS OF SUCH A FORCE AS OPPOSED TO THAT OF SYG.

3. THEREFORE, ONE CAN ARGUE THAT THE FINAL ESTABLISHMENT AND DISPATCH OF A UNEF TO THE MIDDLE EAST WOULD REQUIRE FURTHER VETOABLE SC ACTION WHICH WOULD DEFINE THE MANDATE AND PRESUMABLY INCLUDE OTHER PROVISIONS SUCH AS FORCE COMPOSITION, COMMANDER, HOST COUNTRY AGREEMENTS AND AGREEMENTS WITH CONTRIBUTING COUNTRIES. THIS IS THE WAY IN WHICH UK INTERPRETS THE PARA. UK AT THIS POINT IS INCLINED TO ACCEPT IT.

4. IT WOULD BE PREFERABLE TO SUBSTITUTE A NEW PARA AS FOLLOWS:  
"REQUESTS THAT THE SECRETARY GENERAL DRAW UP A PLAN FOR THE ESTABLISHMENT OF A UNITED NATIONS EMERGENCY FORCE AND SUBMIT IT TO THE SECURITY COUNCIL WITHIN 24 (OR 48) HOURS."

5. THIS IN FACT MAY BE WHAT AT LEAST SOME OF THE SPONSORS INTENDED AND IS A MUCH MORE LOGICAL STEP THAN SETTING UP AN EMERGENCY FORCE AND DECIDING LATER WHETHER TO USE IT.

6. OUR SOUNDINGS INDICATE THAT ALL OTHER SC MEMBERS WOULD PROBABLY VOTE FOR RES AS IT STANDS, PUTTING US IN A POSITION OF SPLENDID ISOLATION. WE THEREFORE URGENTLY PROPOSE THAT WE BE AUTHORIZED AT OPENING OF BUSINESS OCT 25 TO SEEK AGREEMENT FOR SUGGESTED NEW LANGUAGE PARA 4 ABOVE. IF THIS PROVES UNSALABLE, WE SUGGEST THAT DEPT ALSO SERIOUSLY CONSIDER ACCEPTING PRESENT LANGUAGE WITH EXPLANATION OF WHAT WE INTERPRET THIS LANGUAGE TO MEAN AS IN PARA 3 ABOVE.  
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